| Staff Report – Agenda Item # 1 | | | | |
|--------------------------------|---------------------------------------|-----------------|------------|--|
| Case number | BZA-2024-03 | Property size | 13.25 ac | |
| Applicant | Brian Bush | Property zoning | AG | |
| Property owner | Brian Bush | Hearing date | 06/12/2024 | |
| Property address | 2841 S Brookside Rd., Lapel, IN 46051 | | | |

Requested action:

V 10.1.2. Special use to permit Dwelling, Mobile Home and Manufactured Home Type III

Recommendation: APPROVE

Exhibits:

- 1. Staff report
- 2. Application
- 3. Site Plan
- 4. Subdivision Survey
- 5. Affidavits



AREA MAP



ANALYSIS

The site is located at 2841 S Brookside Rd., Lapel, IN 46051. This property is on the west side of County Road 950 W, 0.31 miles South of the SR 13 and CR 950 W intersection. The 13.2-acre subject site consists of 1 parcel, is currently zoned Agricultural and used for agricultural purposes.

The surrounding zoning districts and uses can be seen on the previous page.

Proposal

The petitioner, Brian Bush, requests permission to conduct a Mobile Home Dwelling Special Use at the subject site, specifically the garage part of the future permanent house. The garage would be constructed first, and used as a dwelling until the permanent structure is completed. The duration would be until the future permanent house is constructed, fulfilling the Single-Family Dwelling Permitted Use. See exhibit 3 for the proposed site plan.

Analysis

Mobile Home Dwelling is a Special Use in the Agricultural zoning district, which means that the BZA has the authority to approve it if the proposed project meets 4 criteria listed in Lapel's UDO and analyzed below. Please note that while granting the special use is a matter committed to discretion of the BZA, granting a Special Use approval is mandatory once the applicant shows compliance with relevant statutory criteria.

Criteria 1

The approval will not be injurious to the public health, safety, morals, and general welfare of the community.

Mobile Home Dwelling will not produce injuries to the public health, safety, morals, and general welfare of the community. The applicant has stated that this will be a temporary use for the property, and that the use of the mobile home will be along the same lines as a Single-Family Dwelling. Additionally, the structure being built will in fact be incorporated into the final structure of the permanent home, thus eliminating the special use and turning the building into a permitted use.

Criteria 2

The requirements and development standards for the requested special use as prescribed by this Ordinance will be met.

Per Lapel UDO V 2.2.6, the proposed garage does satisfy the special use standards and requirements.

- "J. If a dwelling is present on the property, the following accessory uses are also permitted, subject to all applicable requirements of this Code:
 - i. child day-care home,
 - ii. home occupation (type I) (subject to the Home Occupation Standards in Section V2.2.15), and
 - iii. swimming pool.

- K. The following accessory structures are permitted, subject to all applicable requirements of this Code:
 - i. additional agricultural structures,

ii. antennas and satellite dishes (subject to the Satellite Dish Standards in Section V2.2.20)

- iii. bath houses, hot tubs and saunas,
- iv. attached and detached decks and patios,
- v. detached garages and carports,
- vi. gazebos,
- vii. recreational greenhouses,
- viii. mini barns, sheds and other storage buildings,
- ix. privacy fences (subject to the Fence and Wall Standards in Section V2.2.22),
- x. sport courts, and
- xi. swimming pools.
- L. In the Ag District, an accessory building may be permitted as a Special Use on a lot prior to construction of the primary structure for a period of up to two (2) years for the purpose only to allow a homeowner / builder a place to store materials for that home. A covenant is required by the BZA that the home will be started within two (2) years and that there will be no business activity from the accessory structure."

According to the current plan, the primary structure will be built within the 2 year requirement. A covenant will be written to ensure there is no business activity, as this building will be used as the primary residence in that time. All required standards and codes will be applied to the garage for primary residence.

Criteria 3

Granting the special use will not subvert the general purposes served by this Ordinance and will not permanently injure other property or uses in the same district and vicinity.

The general purpose of Lapel's UDO per V1.2.4 is to "secure adequate light, air, and convenience of access; and safety from fire, flood, and other dangers" and to "promote the public health, safety, comfort, convenience, morals, and general welfare." Analysis for criteria 1 addresses these general ordinance purposes.

The UDO describes Agricultural district in the following way:

"The "Ag", Agriculture Zoning District is intended to provide locations for agricultural operations and related land uses. This district is further intended to reduce conflicts between residential and agricultural uses, preserve the viability of agricultural operations, and limit development in areas with minimal infrastructure. This district should be used to protect agricultural operations from land uses that are incompatible with the available infrastructure."

Permitting this proposal would help accommodate residential land use in Lapel improves the general welfare of the community.

Most uses around the subject site are either vacant, agricultural or industrial (see Zoning Map). It is likely that the way that the applicant is proposing to conduct its operations will NOT be injurious to the surrounding properties.

Criteria 4

The proposed use will be consistent with the character of the zoning district in which it is located and the Town of Lapel Comprehensive Plan.

The Mobile Dwelling land use is consistent with other uses typically permitted in the Agricultural zoning district, notably Single-Family Home which this land use is proposed to become upon the completion of the primary structure.

Lapel's Comprehensive Plan (CP) only notes a desire for diversity of land uses near the town center, and retains the current land use for the property. This property lies outside of the town center but retains the current land use character. As the final proposed land use falls within the permitted land uses, this special use will facilitate the final character that is desired for the area.

SPECIAL USE FINDINGS

AGENDA ITEM #1

If the Board should decide to APPROVE the requested Special Use, please use the following findings of fact:

The Lapel Board of Zoning Appeals is authorized to approve or deny Special Uses by Indiana Code 36-7-4-918.2 and by Lapel UDO V1.6.3. The BZA may impose reasonable conditions as part of its approval. A Special Use may be approved upon a determination in writing that the following four (4) criteria are met (V1.6.8.A):

1. The approval will not be injurious to the public health, safety, morals, and general welfare of the community:

It is likely that this special use will NOT be injurious to the public health, safety, morals, and general welfare of the community. The applicant will use the proposed dwelling as a primary residence in line with the permitted use, a single-family dwelling. Once the primary structure is completed, it will follow the permitted use of the Agricultural zoning district.

2. The requirements and development standards for the requested special use as prescribed by this Ordinance will be met:

Per V 2.2.6.L, the primary structure must be completed within 2 years, and a covenant is required to prevent any business activity from the accessory structure. All standards and codes for primary residence will be followed in the interim.

3. Granting the special use will not subvert the general purposes served by this Ordinance and will not permanently injure other property or uses in the same district and vicinity:

Permitting this proposal would help accommodate a residential use in Lapel that improves the general welfare of the community. It is likely that the way that the applicant is proposing to conduct its use will NOT be injurious to the surrounding properties. Nearby property owners may remonstrate against this petition if they believe this request will have significant adverse effects on adjacent properties. Should nothing contrary be brought to light by adjacent owners at the public hearing, it is presumed that the approval of this Special Use request will not have a substantially adverse effect on the use of adjacent properties.

4. The proposed use will be consistent with the character of the zoning district in which it is located and the Town of Lapel Comprehensive Plan:

The proposed mobile dwelling is consistent with the character of other Agricultural uses recommended in the area around the subject site proposed in the Comprehensive Plan.

RECOMMENDATIONS

AGENDA ITEM #1:

APPROVE the requested Variance of Development Standards based upon the following findings of fact:

- The approval **will not** be injurious to the public health, safety, morals, and general
- welfare of the community;
- The requirements and development standards for the requested special use as
- prescribed by this Ordinance will be met;
- Granting the special use **will not** subvert the general purposes served by this Ordinance and will not permanently injure other property or uses in the same district and vicinity;
- The proposed use **will be** consistent with the character of the zoning district in which it is located and the Town of Lapel Comprehensive Plan.

With the following specific conditions:

- 1. The applicant will follow all standards and codes for single-family dwelling.
- 2. The primary structure will be completed in two years.
- 3. The applicant shall enter into a covenant to not perform any business activities on the site while the primary structure is being constructed.
- 4. The Applicant shall sign the Acknowledgement of Variance document prepared by the Planning and Development Department Staff within 60 days of this approval. Staff will then record this document against the property and a file stamped copy of such recorded document shall be available in the Department of Planning and Development.

5. This Special Use approval is given to the current applicant at this current location. Should there be a change in the tenant who operates the use, then a new Special Use application shall be submitted to the BZA.



BZA APPLICATION

| *Required sections to fill out Application type*: Variance of Development Standard(s) Special Use Administrative Appeal | | For office use App No: Date received: App fee: | only: | | |
|---|--|---|--------------|-----------------------------|--|
| | | Fee paid by: Check #: | □ Cash [| □ Check | |
| PROPERTY INFORMAT | ION* | | | | |
| Address/Location: | 2841 S BA | ookside rd | Lapel | IN 46051 | |
| Parcel(s)' ID(s): | 2841 S Brookside rd Lapel IN 46051 48-10-28-304-003.003-032 | | | | |
| Current use: | Vacant | | Current z | oning: <u>Aga</u> | |
| Request code reference: Request description: | | | Project tota | al size: | Acres 13.25 |
| PROPERTY OWNER IN | FORMATION* | | | - Nara a Majar Araba Pag | |
| Name: | Brian Bas | | | | |
| Mailing address: | 19429 Prai | rie Crossin | g Dr | | |
| City/Town: | Noblesville | | Zip code: | <u> </u> | |
| Email: | bbush 91@ hota | nail.com | Phone #: | 765-635- | 0772 |
| APPLICANT INFORMA | TION* 🛛 Same a | s owner | | | |
| Name: | | | Title: | | |
| Company name: | | | | | <u></u> |
| Mailing address: | | | | | |
| City/Town: | | | Zip code: | | <u>. </u> |
| Email: | | | Phone #: | P.A.M | |
| | | | | | |

NOTE: The person listed as **applicant** will be contacted regarding all applications steps and payments, including being contacted by the newspaper publisher for Legal Notice payment.

COMPLIANCE WITH VARIANCE OF DEVELOPMENT STANDARDS CRITERIA*

The Lapel Board of Zoning Appeals (BZA) is authorized to approve or deny Variances of Development Standards from the terms of the Unified Development Ordinance. The BZA may impose reasonable conditions as part of its approval. A Variance of Development Standards may be approved only upon a determination in writing that the following three (3) statements are true (see Indiana Code § 36-7-4-918.5):

1. The approval will not be injurious to the public health, safety, morals, and general welfare of the

Building Garage first, then adding community because: House onto garage.

2. The use and value of the area adjacent to the property included in the variance will not be affected in a substantially adverse manner by the approval of this variance request because:

property will be used as residence.

3. The strict application of the terms of the zoning ordinance will result in practical difficulties in the use of the subject property because:

garage will be used in addition to camper as temporary dwelling until House is added to garage.

COMPLIANCE WITH SPECIAL USE CRITERIA*

The Lapel Board of Zoning Appeals (BZA) is authorized to approve or deny Special Use in accordance with the terms of the Unified Development Ordinance, V 1.6.8. The BZA may impose reasonable conditions as part of its approval (see Indiana Code 36-7-4-918.2).

The Board of Zoning Appeals shall review the particular facts and circumstances of each proposed Special Use request in terms of the following four (4) standards. The BZA shall determine whether there is adequate evidence showing the truth of the following statements:

1. The approval will not be injurious to the public health, safety, morals, and general welfare of the community because:

garage of House is being built.

2. The requirements and development standards for the requested special use as prescribed by this Ordinance will be met in the following way:

Everything will be built in compliance with code.

3. Granting the special use will not subvert the general purposes served by this Ordinance and will not permanently injure other property or uses in the same district and vicinity because:

House will be added onto the garage to complete a primary residence.

4. The proposed use will be consistent with the character of the zoning district in which it is located and the Town of Lapel Comprehensive Plan in the following way:

Property will be used as primary residence.





OWNER AFFIDAVIT

| STATE OF | Incliana | |
|-----------|----------|--------|
| COUNTY OF | Madison | _ S.S. |

The undersigned, having been duly sworn on oath, states that they are the Owner of the Property involved in this application and that they hereby acknowledge and consent to the forgoing Application.

| | Owner printed name**: Brian Busk |
|--|---|
| | Owner signature**: Bring Bug |
| Owner, who having been duly sworn ack | blic in and for said County and State, personally appeared the Property nowledged and consents to the execution of the foregoing Application. |
| Subscribed and sworn to before me this | 210th day of April , 20 24. |
| Courtney Courtney, Notary Public Madison County, State of Indiana Commission No: NP0735746 My Commission Expires 08/24/2029 | Notary printed name: COWTAN COWTAN |

** A signature from each party having interest in the property involved in this application is required. If the Property Owner's signature cannot be obtained on the application, then a notarized statement by each Property Owner acknowledging and consenting to the filing of this application is required with the application.

APPLICANT AFFIDAVIT

STATE OF INDIANO COUNTY OF MARLISON S.S.

The undersigned, having been duly sworn on oath, states that the information in the Application is true and correct as they are informed and believe.

Applicant printed name: Brian Bush Applicant signature: Arian Bun Subscribed and sworn to before me this 20th day of April ____, 20 24 Notary printed name: Courtney Courtney, Notary Public neř ner Madison County, State of Indiana Notary signature: Commission No: NP0735746 My Commission Expires 08/24/2029 My commission expires: